

IMMIGRATION BORDER PATROL

QUESTIONS XXII, XXIII, and XXVII

List the other Federal law enforcement units with which the Immigration Border Patrol has cooperated during the past year. State the nature of the cooperation and give examples.

To what extent does the Immigration Border Patrol give assistance to or receive assistance from the Bureau of Investigation (Department of Justice), the Post-Office Inspectors (Post-Office Department), the Secret Service, the Coast Guard, the Narcotic agents, the agents of the Alcohol unit, the Customs Border Patrol?

List the Federal agencies with which the Immigration Border Patrol has an established or more or less continuous cooperative or coordinating relationship. For each agency, specify the type or types of cooperation or coordination employed: Inter-departmental committee, liaison officer, cooperative agreement, lending of personnel or facilities, etc.

The foregoing questions are so closely related that they have been grouped.

In making reply thereto we can perhaps do no better than quote extracts from reports received from our field districts within which there is maintained an Immigration Border Patrol unit.

District No. 1--headquarters at Newport, Vermont:

"Principally with the Customs Service and the Narcotic Service. Informers useful to the Immigration Border Patrol gave that organization information about smuggling wool, cattle, other merchandise and narcotics. This information was turned over to the appropriate collectors of customs or their deputies, the Special Agency Service of the Treasury Department, or narcotic agents, and resulted in seizures and apprehensions by them. Automobiles and other conveyances which failed to report for examination by the Customs Service when entering from Canada have been turned over to deputy collectors of customs at the several ports.

"The Immigration Border Patrol gives assistance to the Bureau of Investigation (Department of Justice), the Post-Office inspectors, and the Secret Service by maintaining look-outs for persons wanted by those Services; those services have had no opportunity to reciprocate.

"The Coast Guard last summer furnished an airplace, with pilot and mechanic, to be used jointly by the Immigration Border Patrol, Customs Border Patrol and the Royal Canadian Mounted Police, to apprehend an airplane which smuggled alcohol into Canada and smuggled Chinese and other aliens and merchandise into the United States.

"There has been no opportunity to exchange assistance with the Coast Guard.

"The Immigration Border Patrol has turned over to the Narcotic Service information which it received from its sources, resulting in one apprehension. The Narcotic Service has had no opportunity to reciprocate.

"The Immigration Border Patrol has turned over to the Alcohol Tax Unit several loads of alcohol which it apprehended en route to Canada. The Alcohol Tax Unit has had no opportunity to reciprocate.

"The Immigration Border Patrol and Customs Border Patrol have worked harmoniously, but their problems are different. The Immigration Border Patrol must cover all routes by which aliens may enter illegally on foot or by vehicle, whereas the Customs Border Patrol can confine its activities largely to routes which can be traveled only by vessels or vehicles.

"The Customs Service, the Special Agency Service of the Treasury Department, and the Narcotic Service (especially in New England).

"Assistance has been given by lending personnel and facilities and by interchanging pertinent information. Immigration Border Patrol Units are given a written assignment of routes, fixed posts, etc., to be covered as they start on each tour of duty and these assignment schedules are available to Customs Border Patrol units

if they wish to use them, to eliminate overlapping. As has been said under heading No. 23, the Immigration Border Patrol must cover routes which aliens can use on foot or in vessels or vehicles, whereas the Customs Border Patrol can restrict its activity as a general rule to routes which can be traveled only by vessels or vehicles; so that the problems of the two patrols are not the same and they ordinarily cover different territory.

District No. 7 -- headquarters at Buffalo, New York:

"On one occasion there was apprehended in the act of entering the United States and turned over to the Customs Border Patrol one person and one automobile and 330 pounds of malt and one radio. On another occasion Immigration Border Patrol Officers observed that some bags were tossed out of a boat, the boat immediately pulling away. Upon investigation it was found that the bags contained \$50,000 worth of sweepstake tickets and \$62.70 worth of U. S. stamps, which were turned over to the Customs Border Patrol. The occupants of the boat were not apprehended.

"Upon another occasion the Immigration Border Patrol obtained information that eighty five bales of wool had been smuggled into the United States and were stored at a given spot; this information was turned over to the Customs Border Patrol which made a seizure in which Immigration Patrol Officers cooperated.

"Eighty gallons of alcohol found on the river bank near Lewiston, N. Y., were turned over to the Alcohol Tax Unit."

District No. 8 -- headquarters at Detroit, Michigan:

"In reply to item 22, the Border Patrol organization has cooperated during the past year with the following federal law enforcement units: U. S. Customs - An arrangement was entered into with the Customs Border Patrol to avoid duplication and overlapping of patrol work by boat on the Detroit River..... The Internal Revenue Service - The Border Patrol organization has on various occasions furnished information in connection with the location of illicit stills and stores of contraband

liquor. On at least two occasions this information resulted in arrests and seizures by the Revenue Service.....Bureau of Narcotics - in investigating reports of narcotic smuggling from Canada to the United States. This occurred on different occasions in the Sault Ste. Marie area, in the Port Huron area, as well as in Detroit proper.....U. S. Secret Service. On two occasions in the past year this Service has furnished the U. S. Secret Service with information in connection with counterfeit money and received letters of commendation for such such cooperation.....The Department of Justice - requested the aid of this Service in an investigation of the recent Labatt kidnaping case. The Border Patrol Service furnished personnel and transportation and aided personally in the search of the notorious down-river area for persons suspected of being involved in such kidnaping. Also, on October 8, 1936, the Immigration Border Patrol apprehended a person who proved to be a U. S. citizen who had broken into a warehouse at the Wabash Railroad yards and stolen several articles of merchandise which were a part of an interstate shipment. After examination by the Immigration Service the person was turned over to a U. S. Department of Justice agent with a complete account of the incident, for which this Service received commendation of the local head of the Department of Justice. The Border Patrol organization is in frequent contact with the various federal law enforcing agencies, as well as others.

"Item 27 asks for a list of federal agencies with whom the Border Patrol has an established or more or less continuous coordinating or cooperating relationship. In the Detroit district practically every federal agency and the Border Patrol cooperate closely. For instance, the U. S. Lighthouse Service and the Border Patrol exchange equipment and facilities. The patrol boats of the Border Patrol Service are kept in one of the lighthouse slips at a decided saving to this Service. With the U. S. Customs Service, we have mutually profited by the lending of personnel and equipment, as well as by mutual allocation of patrol boats in the Detroit River and vicinity. The U. S. Naval Reserve and the Border Patrol cooperated closely in the use of personnel and equipment in erecting the pistol range located on Grosse Ile. The Alcohol Tax Unit and the Immigration Border Patrol have been of mutual benefit to each other with the interchange of information, this occurring principally because of the fact that a number of officers of the Alcohol Tax Unit were formerly

Immigration Border Patrol officers. A considerable amount of joint cooperation between the regular Immigration Service, the Immigration Border Patrol and other federal agencies is brought about through membership of the District Director of Immigration and Naturalization, and the District Supervisor of Border Patrol, in the Federal Business Men's Association, which acts as a coordinating agency between all federal establishments."

District No. 13 -- headquarters at St. Paul, Minnesota:

- " 1. During the fiscal year 1936, 29 violators of Customs laws were apprehended by the Immigration Border Patrol in this district and delivered to the proper Customs officials. Information regarding alleged violators of the Customs laws has repeatedly been furnished to that Service. Our officers on a few occasions, when requested, have assisted customs officers in making seizures and arresting violators.
 - "2. Narcotics. In two or three instances during the fiscal year 1936, information regarding alleged violations of the narcotic laws reached our officers, and this information was promptly relayed to the proper officer in the Bureau of Narcotics, Treasury Department. One seizure of narcotics was made during the year.
 - "3. Cooperation was extended to the Federal Forestry Service during recent wide-spread forest fires in our district, in assisting in controlling highway traffic through the restricted areas.
 - "4. Cooperation was extended to the Federal Bureau of Investigation in patrolling an area through which a notorious kidnapper was expected to attempt to leave the United States. No apprehension resulted, and the criminal was later apprehended at another point by the Federal Bureau of Investigation.
- "In only isolated instances has assistance been received from, or extended to, the Federal Bureau of Investigation, Post-Office Inspectors, Secret Service, Coast Guard, Narcotics, and Alcohol Tax Unit. This does not indicate any lack of willingness by any of the Services to assist the other

Service. The work of the Immigration Border Patrol constitutes a specialized unit, and its work situated in the sparsely settled border area in this district, does not bring it into frequent contact with the agencies mentioned. On two or three occasions during the past year, assistance has been mutually exchanged between the Immigration Border Patrol and the Customs Border Patrol. This has usually arisen in emergency, when the office charged with the enforcement of the law being violated was short handed and needed additional personnel to handle a special situation.

"We have a cooperative agreement with the Customs Bureau in the handling of cases to the end that persons apprehended for violations of the Customs laws, who have also violated Immigration laws, will be called to our attention, and conversely, that persons apprehended by us for immigration violations will also be called to the attention of the Customs, so that they may determine whether a customs violation is involved.

"We do not have a continuous contact with other Federal agencies, other than the contacts established through conference on special cases arising from time to time, where more than one agency may be interested. Such cases are arising rather frequently, but constitute only a small percentage of the total cases handled."

District No. 15 -- headquarters at Spokane, Washington:

"To United States Customs Service--seized six cars and one motorcycle which had entered the United States without Customs clearance and seized and turned over to Customs Service contraband merchandise to the value of \$260.00; Postoffice Inspectors--furnished Postal Inspectors correspondence constituting evidence of use of the mails to defraud; Bureau of Investigation, Department of Justice--maintain watch on Canadian border for William Mahan, kidnapper of Weyerhauser boy."

District No. 18 -- headquarters at Seattle, Washington:

"While there is at all times a cooperation with other Federal law-enforcement units, by far the greatest amount of assistance rendered by the Immigration Border Patrol to other Federal agencies during the past years was that rendered to the U. S. Customs Service. During the fiscal year ended June 30, 1936, 33 automobiles, 10 bicycles, one truck and other merchandise, all having a total value of \$15,140.00 were intercepted by Immigration Border Patrol Inspectors in this district and were turned over to and were receipted for by the United States Customs Service. In addition to the above, 98 persons who were apprehended by Immigration Border Patrol Inspectors in this district in the act of violating Customs laws, smuggling the above-described articles of merchandise, were turned over to the United States Customs Service by our officers.

"The amount of assistance rendered to the Customs Border Patrol and the Customs Service has previously been indicated. The amount of assistance rendered other Federal agencies varies to a considerable extent, depending on the need therefor or the requests received from such other agencies. It is of comparatively small amount. The assistance received from other Federal agencies in the apprehension of aliens and alien smugglers has been negligible.

"The Customs Service is the only Federal agency with which the Immigration Border Patrol in this district can be said to have an established and relatively continuous cooperative or coordinating relationship. In the nature of things, we work in close cooperation with the Customs Service, whose interests and duties are so closely related with our own. Aside from seizures actually made at the border from travelers who are entering at a designated place and time, a very large proportion of the Customs seizures made in the territory covered by the Immigration Border Patrol represents interceptions made by our officers and turned over by them to the Customs Service."

District No. 6 -- headquarters at Jacksonville, Florida:

"The Immigration and Naturalization Border Patrol has cooperated closely with the Customs Border Patrol, the Alcohol Tax Unit, the Coast Guard, and with state and municipal officials during the past year, and the same cooperation is being maintained or extended up to the present time. With the Customs Border Patrol

Immigration and Naturalization Border Patrol officers have cooperated in making seizures of alcoholic liquors, liquors, stills, and accessories, valued at \$977; with the Alcohol Tax Unit, seizures of liquors, firearms, stills, and accessories, valued at \$3,040.50; with the Coast Guard alone, liquors and moonshine materials, eight automobiles, four boats, one outboard motor boat, valued at \$2,909.25; with the Alcohol Tax Unit and Customs, liquor and firearms and one automobile, valued at \$1,690; with the Alcohol Tax Unit and Coast Guard, liquor and three automobiles, valued at \$1,759.35; with state and municipal officers, liquor, revolvers, and a watch, valued at \$950. The total value of seizures made jointly by Immigration and Naturalization Border Patrol officers and those officials of other agencies or activities above stated, was \$11,326.10. In connection with the seizures as above listed, fifty law violators were taken into custody.

"The Immigration and Naturalization Border Patrol give assistance to representatives of the Bureau of Investigation, Department of Justice, whenever possible to do so. It however, does not appear that they have been able to render very extensive service for that activity. The officials of the Bureau of Investigation have, on different occasions, assured this Service of its anxiety to be helpful in the enforcement of the Immigration laws whenever it might be possible for them to do so. Splendid cooperation has been received from Post Office Inspectors, who have been able, at frequent intervals, to assist the Patrol officers in locating aliens for investigation or apprehension. No connection has been had with Secret Service officers. The Coast Guard, Narcotic Agents, and Alcohol Tax Unit have cooperated with the Immigration and Naturalization Border Patrol in every way possible. The Coast Guard officers have been very cooperative, and have assured the Service of their willingness to assist in any way possible to apprehend law violators along the coasts. The Customs Border Patrol have cooperated to some extent.

"Immigration and Naturalization Border Patrol Division has established a more or less continuous cooperative relationship with Coast Guard and the Customs Service, in order that when considered necessary, the coasts may be protected more extensively, under an agreement or understanding between the three Services as to the efforts that will be put forth, and

the area to be covered along the coasts by the three Government activities. Conferences are held from time to time by the various activities directed by the Treasury Department and locally directed by field co-ordinators. The Immigration and Naturalization Border Patrol is not directly connected with the field organization of the Treasury Department, but Patrol officers, as well as Immigration officers proper, have been invited to attend the conferences wherever held, and participate fully and freely in discussions regarding smuggling of all kinds and to offer suggestions as to the best means of combating smugglers along the Florida coasts. With the understanding had with the Coast Guard and Customs officers, there can be no duplication of work, as each activity is assigned a specific area to be covered or guarded, and therefore a greater stretch of coastline is protected. Cooperation with the activities mentioned is conducive to economy, particularly to the Border Patrol Division, as both personnel and facilities are frequently assigned, especially by the Coast Guard, and also by the Customs, when such personnel and facilities are required to enable the Patrol Division to properly perform its duties. The Patrol Division is ever ready to extend the same cooperation to other Government activities."

District No. 14 -- headquarters at Galveston, Texas:

"During the past year the Immigration Border Patrol made or assisted in the following apprehensions, turning the persons and contraband over to the appropriate officials of the agency involved:

"CUSTOMS SERVICE: 64 persons; 5 automobiles; 1 boat; 1167 1/2 quarts of liquor valued at \$1587.50; miscellaneous merchandise valued at \$190.88.

"ALCOHOL TAX UNIT: 13 persons; 2 automobiles; 612 3/4 quarts liquors valued at \$509.80; miscellaneous articles valued at \$25.65; stills, mash, etc., valued at \$226.45.

"DEPARTMENT OF JUSTICE: 3 persons.

"STATE & MUNICIPAL: 24 persons; 19 1/2 quarts of liquor valued at \$38.50; narcotics valued at \$59.25; miscellaneous articles valued at \$35.15.

"The following seizures were made jointly by the Immigration Border Patrol and agencies named:

With State & Municipal, 24 persons, 1 boat at \$4.00, liquor at

\$55.25, narcotics at \$7.00, meat at \$5.00, total estimated value \$71.25. With Customs, 3 persons, and 298 1/2 quarts of liquor valued at \$586.50.

"The extent of cooperation rendered to the Customs Service, Alcohol Tax Unit, and Internal Revenue Service is set forth in the preceding item.

"As to cooperation rendered the Immigration Border Patrol by the various agencies named, the following are the actual results in figures:

By the Bureau of Investigation.....None
By the Post Office Inspectors.....None
By the Secret Service.....None
By the Coast Guard.....None
By the Narcotic Agents.....None
By the Alcohol Tax Unit.....None
By the Customs Border Patrol,,,,.....two (2) persons."

District No. 17 -- headquarters at El Paso, Texas:

"The cooperation between this Service and the public generally has been most gratifying during the fiscal year just closed. The federal governmental agencies, the state and municipal officers, and private citizens as well, appear to realize more fully than ever before the importance of our work. Needless to say, our officers overlook no opportunity to cooperate with other agencies and to reciprocate their helpfulness.

"Illustrative of this cooperation the following tangible results are briefly reported:

DELIVERED TO THIS SERVICE BY:

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| 1. Sheriffs and Sheriff's deputies.... | 94 aliens |
| 2. Municipal Police..... | 297 aliens |
| 3. U. S. Customs Service..... | 110 aliens |
| 4. Railroad Special Officers..... | 23 aliens |
| 5. State Police..... | 1 alien |
| 6. County Probation Officers..... | 22 aliens |
| 7. Constables..... | 2 aliens |
| 8. Individuals..... | 11 aliens |
| 9. Military Authorities..... | 1 alien |
| 10. U. S. Public Health Service..... | 1 alien |
| 11. U. S. Secret Service..... | 2 aliens |
| 12. U. S. Marshal..... | 1 alien |
| 13. Justices of the Peace..... | 1 alien |
| 14. Others..... | 4 aliens |
| Total..... | 570 aliens |

DELIVERED BY THIS SERVICE TO:

1. U. S. Customs Service: 54 smugglers, 6 vehicles, value \$248.00; 2584 3/4 quarts liquors and wines, value \$5,548.50; miscellaneous seizures of contraband, value \$134.80.
2. U. S. Narcotic Service: 1 person and seizure, value 15 cents.
3. U. S. Department of Justice: 2 persons.
4. Owner: 1 person in possession of stolen property value \$15.00.
5. State & Municipal Officers: 48 persons & seizures valued \$86.66.
6. State & Municipal Officers: 2 vehicles valued at \$900.00
7. U. S. Department of Agriculture: 1 seizure valued \$1.30
8. U. S. Postal Authorities: 1 person (sentenced to 15 years).
9. U. S. Marshal: 1 person

Total persons.... 109
Total seizures... \$6,932.40

"In addition to the foregoing 29 aliens were apprehended by the U. S. Customs Service and notification given this Service that said aliens were being held in criminal proceedings, resulting in the institution of warrant proceedings. While most if not all of said aliens would have been found in the jails and the same result would have been secured, nevertheless, this action on the part of the Customs Service has been very helpful and indicates a desire to cooperate.

"There are of course many acts of valuable co-operation that can not adequately be portrayed in a tabulation such as the foregoing, as illustrating which the following is quoted from the annual report of the Immigrant Inspector at Alpine, Texas:

"The writer has, on many occasions during the past fiscal year, rendered assistance to various State, County and Municipal officers in this territory, by translating documents and letters from Spanish into English and by serving as interpreter for those officers when they were investigating persons of the Mexican race who spoke no English. Few such officers in the parts of this district removed from the border, speak Spanish and are always glad to receive the assistance of any officer of this Service who speaks the Spanish language. I cite one case as a concrete illustration: In May of this year, while on detail in

Lubbock, Texas, Patrol Inspector Hector and the writer were asked by the Sheriff's department of that city to assist them in investigating a shooting affray in the Mexican district in which one person was killed and two were wounded. These officers, speaking no Spanish, were having a difficult time in securing any information as to who did the shooting and what had been done with the lethal weapon or weapons. Through the writer's ability to speak and understand the Spanish language and through his knowledge of the Mexican people, gained through his experience in his present position, he was able to locate and secure a confession from the guilty parties, thus quickly terminating an investigation that otherwise might have taken months. Patrol Inspector Hector, through a similar knowledge of the Spanish language and Mexican people, was able to find the gun with which the crime was committed, and turn it over to the Sheriff's department, as evidence for the State.'"

District No. 20 -- headquarters at Los Angeles, California:

"The Immigration Border Patrol has cooperated with the following Federal units during the past year:

"Customs Border Patrol by exchange of information, reciprocal action of arresting law violators for the other patrol service and loaning of equipment. Example: Customs Service has arrested aliens found crossing the border in the last year. The Immigration Border Patrol on June 6, 1936, seized an automobile transporting contraband liquor at San Clemente; arrested the driver and turned them over to the Customs Border Patrol; also on February 6, 1936 seized an automobile that had been smuggled into the United States and turned it over to the Customs Service.

"Bureau of Investigation (Department of Justice), assisted by the Immigration Border Patrol officers apprehended a Federal prisoner who had escaped from Leavenworth Prison.

"We have cooperated with the Narcotic Service by furnishing information, loaning office facilities and by fingerprinting and photographing prisoners arrested by Narcotic officers. Example: Five prisoners fingerprinted and photographed at El Centro in December, 1935.

"Navy Intelligence (Navy Department). The Immigration Border Patrol has furnished information, watched and reported suspects at the request of the Navy Intelligence and loaned transportation and the service of officers. Example: Navy agents have been furnished transportation, introduced to Mexican officials, valuable contacts have been made, and on one occasion the identity and movements of several Japanese persons visiting Mexico for the purpose of attending a secret conference were obtained and furnished Navy Intelligence.

"Probation Office (Department of Justice). The Immigration Border Patrol assisted this office by furnishing information from the records and in locating persons sought by the Probation office. Example: Paul Alsup, under probation sentence of three years, following conviction in Federal Court, was reported engaged in alien smuggling. The Immigration Border Patrol verified this for the Probation officer who obtained an extension of two years to the sentence.

"The Border Patrol forwards fingerprint charts to the Bureau of Identification of the Department of Justice and is furnished fingerprint returns as requested. A watch is kept for and, if possible, persons mentioned in Department of Justice lookout notices are apprehended. There has been one criminal apprehended by the Border Patrol as a result of one of these lookouts during the past year.

"To the Post Office Inspection Service and the Secret Service of the United States the Border Patrol has in some instances given information from our records, but this has only been on request and at very infrequent intervals. The Border Patrol has never found an opportunity to call upon either of these Services for assistance.

"In past years cooperation by the Immigration Border Patrol and the Customs Border Patrol has at times been practically nil, but of late arrangements have been perfected whereby an interchange of information is indulged in and actual apprehensions are being made by each for the other in quite considerable numbers.

"To the Coast Guard the Border Patrol has furnished no end of information in past years. Since the repeal of the Prohibition Act, however, the amount of information available has naturally

diminished, but even now information with regard to the illegal introduction of bulk alcohol by water into the United States is conveyed to that Service. The Coast Guard has never extended to this Service any appreciable degree of cooperation, although since 1924 I believe there has been one instance wherein our officers found it possible to apprehend certain alien smugglers through the use of Coast Guard vessels.

"We have had no contact whatsoever with the Alcohol Tax Unit.

"Cooperative action with the Customs Border Patrol is indulged in almost daily by our Immigration Border Patrol. This cooperative action has been developed through personal contact with the officers in charge of the two Services and amounts not only to an exchange of information and the apprehension of law violators by one Service for the other, but in some instances the actual detail of men and equipment in furtherance of the interests of the other agency.

"We have no actual agreements with other agencies but throughout this district it is a matter of common understanding among all agencies that one will help the other. We lend fingerprint and other office facilities to various agencies as their officers frequently visit our locality. As a matter of course Border Patrol officers and equipment are always available to members of other units of our own Service. The Immigrant Inspectors and the Border Patrol units stationed at El Centro and at San Pedro are housed in the same building. Border Patrol inspectors often act as interpreters for various agencies."